Message Text

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INFO OCT-01 EA-10 IO-13 ISO-00 STRE-00 AGRE-00 CEA-01 CIAE-00 COME-00 DODE-00 EB-08 FRB-03 H-01 INR-10 INT-05 L-03 LAB-04 NSAE-00 NSC-05 PA-01 CTME-00 AID-05 SS-15 ITC-01 TRSE-00 USIA-06 SP-02 SOE-02 OMB-01 DOE-11 /115 W

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P 241143Z FEB 78 FM USMISSION GENEVA TO SECSTATE WASHDC PRIORITY 6380 INFO AMEMBASSY TOKYO

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USMTN

ACTION STR PASS ELECTRONICALLY STR PASS CODEL

E.O.11652: N/A

TAGS: ETRD, GATT, MTN, JA

SUBJECT: US-JAPAN BILATERAL FEB 23

- 1. FIRST SUBSTANTIVE SESSION ON JAPAN'S MTN OFFERS HELD FEB 23. JAPANESE (LED BY IKEDA, MFA TOKYO) MADE STATISTICAL PRESENTATION OF "GENEROSITY" OF THEIR TARIFF OFFER WITH ALL DATA BASED ON REDUCTIONS FROM BOUND OR UNBOUND STATUTORY RATES. U.S. (CULBERT) RESPONDED WITH APPRAISAL IN RELATION TO US-JAPAN AGREEMENT RECORDED IN STRAUSS/USHIBA COMMUNIQUE (EQUITY, SECO, PARITY, COMPARABLE AVERAGE LEVELS OF BOUND TARIFFS) AND SAID JAPAN'S OFFERS FALL UNACCEPTABLY SHORT AND REQUIRE SUBSTANTIAL IMPROVEMENT ACROSS THE BOARD.
- 2. JAPANESE DESCRIBED U.S. PRESENTATION AS FRANK AND BLUNT LIMITED OFFICIAL USE

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BUT MADE ONLY A RELATIVELY MILD REBUTTAL THAT U.S. AND JAPAN HAVE NEVER AGREED ON BASE RATE FROM WHICH CUTS SHOULD BE MEASURED AND SAID THEY DID NOT BELIEVE PARA 6 OF S/U COMMUNIQUE SHOULD BE INTERPRETED IN QUANTITATIVE TERMS. THEY NOTED, HOWEVER, THAT NO ONE ON JAPANESE SIDE AT THIS MEETING HAD BEEN CLOSELY INVOLVED IN DRAFTING THAT COMMUNIQUE. RIVERS STR SAID REFERENCE IN PARA 6 OF

COMMUNIQUE TO COMPARABLE AVERAGE LEVELS OF BOUND TARIFFS CERTAINLY CALLED FOR QUANTITATIVE MEASUREMENT TAKING INTO ACCOUNT NTM'S TO EXTENT THEIR QUANTITATIVE IMPACT COULD BE ASSESSED.

- 3. AGREEMENT ON SHORT-TERM FOLLOW-UP WORK AGREED AS FOLLOWS:
- (A) TARIFF EXPERTS FROM BOTH SIDES WOULD MEET IMMEDIATLEY AFTER THIS SESSION TO IDENTIFY TECHNICAL ELEMENTS IN EACH OTHER'S OFFERS NEEDING CLARIFICATION.
- (B) NTM TEAMS WILL MEET EARLY NEXT WEEK TO GO OVER RESPECTIVE OFFERS AND NON-OFFERS IN DETAIL.
- (C) AGRICULTURE TEAMS WILL MEET TOWARD MIDDLE OF NEXT WEEK (AS SOON AS SUBGROUP DAIRY ADJOURNS) TO GO INTO REQUESTS/OFFERS/NON-OFFERS IN DETAIL.
- 4. GENEVA 02905 REPORTS FULL TEXT OF U.S. STATEMENT (LAST SENTENCE PARA 3 THEREOF SHOULD BE CORRECTED TO READ 1/10 OF 1 PERCENT, RATHER THAN 1 PERCENT).
- 5. COMMENT: WE CANNOT RULE OUT POSSIBILITY OF SOME REACTION FROM TOKYO WHEN JAPANESE DIGEST IMPLICATIONS OF OUR DE FACTO REJECTION OF THEIR CURRENT OFFERS. EVEN IF NATURE OF SUCH REACTION DOES NOT BOG US DOWN IN A RENEWAL OF THE BASE RATE DISPUTE, THE BALL IS NOW CLEARLY IN OUR LIMITED OFFICIAL USE

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COURT TO COME UP ASAP WITH IDENTIFICATION OF SPECIFIC NON-AGRICULTURAL PRODUCTS AND SPECIFIC RATES WE WANT JAPAN TO CONSIDER. (WE ARE DISCUSSING WITH ANN HUGHES POSSIBLE WAYS OF SPEEDING UP PROCESS OF OBTAINING ISAC INPUT FOR DEVELOPMENT OF SUCH A LIST WHICH WE UNDERSTAND MAY TAKE AT LEAST ONE MONTH PER PRESENT SCHEDULE.) THE EXCELLENT WORK BY USDA IN MATERIAL HAND-CARRIED FROM WASHINGTON IS ADEQUATE TO ENABLE US TO LAUNCH PRODUCT-SPECIFIC NEGOTIATIONS ON AGRICULTURAL ITEMS. CULBERT

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